

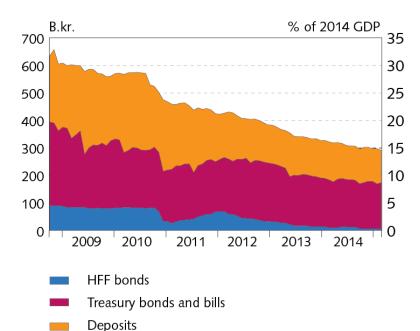
Lifting capital controls in Iceland

Már Guðmundsson, Governor Central Bank of Iceland Seminar at EFTA Surveillance Authority 28 September 2016

Balance of payments problem

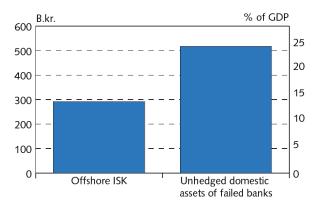


Short-term ISK assets held by non-residents October 2008 - February 2015



Sources: Statistics Iceland, Central Bank of Iceland.

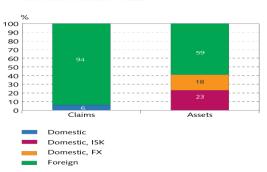
The balance of payments problem



Source: Claims lists and financial information from Glitnir, Kaupþing and LBI; Statistics Iceland, Central Bank of Iceland.

Estimated domestic/foreign breakdown of assets and claims of DMBs in winding-up proceedings

Book value of assets 31.12.2014



Sources: Claims lists and financial information from Glitnir, Kaupthing, and LBI; Central Bank of Iceland.

Balance of payments problem



- Lack of market access
- Hump in the country's debt repayment profile due to Landsbankinn's debt to the old bank
- Accumulated need for rebalancing of domestic balance sheets and other potential outflows from domestic residents

Systemic risk



- Offshore króna assets and failed bank estates' króna assets exchanged into foreign currency ...
- .. inducing outflows from others within the economy

Shocks

Amplification

- Loss of liquidity in markets, one-sided flows and excessive price dynamics
- Rise in risk premia
- Loss of funding
- Fire sales
- Loss of confidence

- Rise in debt levels and debt service burdens
- Loss of net wealth and rise in distress
- Weaker demand and lower growth
- Further tightening of balance sheet constraints

Feedbacks

Systemic risk

- Monetary stability threatened
- Funding and asset quality of banks deteriorates
- Run down of foreign reserves, bank capital, and fiscal space

Principles



- Solve the balance of payments problem without endangering financial stability
- Long-term sustainability
- Minimise risk for the sovereign (debt level, credit ratings, and FX reserves)
- The exchange rate of the króna should reflect the real economy and not private sector legacy problems
- Consistency with the Constitution and international obligations minimise legal risk
- Simplicity, finality, flexibility, equal treatment, and transparency

Three-phased solution



- 1. Old banks' estates
- 2. Stock of offshore krónur
- 3. Households, businesses, pension funds, and others in the onshore market
- First two phases in a controlled process; i.e., no negative effect on the exchange rate allowed
- Create optimal conditions for general liberalisation of capital controls, where confidence is key

Old banks' estates



- Stability tax (effective rate 31.5%) or unwinding based on stability conditions (stability contribution, repayment of official support, and lengthened maturity of new banks' financing) and an exemption from the CB
- Finalised without any entity paying the tax => the process was faster, and legal and reputational risks less
- The use of stability contributions must be consistent with economic and financial stability

Offshore krónur



- FX auction in June: 1,688 offers accepted or 98.4% of offers, for a total of 83 b.kr.
- The remaining stock amounts to just under 240 b.kr., or 10% of GDP
- Pricing range decided based on analysis of FX reserve level and BoP prospects
- Segmentation of offshore and onshore secured for the next steps in liberalisation

General liberalisation of capital controls



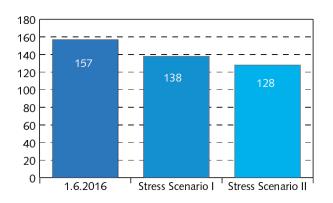
- First step (now):
 - Outward FDI
 - Outward portfolio subject to ceiling of 30 m.kr. (EUR 230 thousand) per legal entity
- Second step (1 Jan 2017):
 - Portfolio ceiling raised to 100 m.kr. (EUR 780 thousand) per entity
 - Direct deposit transfers allowed (subject to above ceiling)
- Interim: CB authorised to liberalise further if conditions allow
- Final: assessment made early next year

Stress scenarios



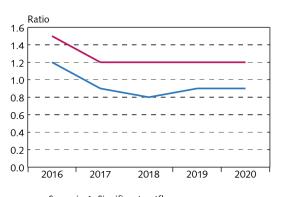
- Two scenarios: 10% and 15% outflows of free liquid assets
- Banks can withstand both
- FX reserves still adequate even if the total effect comes through them

Commercial banks' liquidity ratio



Source: Central Bank of Iceland.

Ratio of foreign exchange reserves to RAM1



Scenario 1: Significant outflowScenario 2: Moderate outflow

1. RAM is a reserve adequacy metric developed by the IMF. Source: Central Bank of Iceland.

Prudential regulations or tools after capital controls



	Regulation or tool	Status
a)	LCR and NSFR in FX	Implemented
b)	Restrictions on deposit- taking in foreign branches	a) restricts – future issue
c)	Limits on FX imbalances	In progress – depends on d)
d)	Restrictions on FX lending to unhedged borrowers	Before Parliament
e)	Capital flow management tool for capital inflows	Implemented

Capital flow management measure to mitigate risks



Risks

 Risks associated with capital flows depend in particular on their relative size and composition, as well as domestic financial markets' and balance sheets' resilience to their associated volatility: these risks must be considered against the well-known benefits of cross-border capital flows

Policy

 Iceland's experience is a vivid example: it should be recognised that conventional macroeconomic and financial stability policies may need to be complemented with capital flow management measures (CFM) so as to prevent institutions from becoming overburdened – indeed, this has already been implemented in the form of a reserve requirement in Iceland

